# Authorization Decisions

# Itzhak Gilboa and David Schmeidler

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- Status of agent (licensing)
- Existence of market (medication)
- A specific transaction (construction project)
- Granting property rights (tenure)

• The institution (agency...) as a decision maker

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- Again... (observability; equilibrium selection)

Vast literature in organization theory Efficient production: Smith, 1776, Marx, 1867, and Durkheim, 1893 Well-tuned machine: Taylor, 1911, Follett, 1918, Fayol, 1919 Bureaus as production units: Niskanen, 1971, 1975 Decomposing the organization: Weber, 1921, 1924 (on authority and bureaucracy) For the state: Buchanan and Tullock, 1962 Decision making: March and Simon, 1958 (satisficing)

Other metaphors: organisms, brains, cultures, political systems...

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- Highlighting the notions of consistency
- - with past decisions and with regulations
- - and the power of bureaucracy

• Problems P

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- Problems P
- Decision  $d \in \{0, 1\}$

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- Problems P
- Decision  $d \in \{0, 1\}$
- Cases  $C = P \times \{0, 1\}$
- A history  $H \subset C$
- A decision correspondence

$$f: \{ (H, p) \mid p \in P, H \in \mathcal{H}, p \notin H_P \} \twoheadrightarrow \{0, 1\}$$

## Consistency

• Assume relevance functions

 $w_0, w_1: P \times P \rightarrow \mathbb{R}_+$ 

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$$W_{w_0,w_1}(H, p, d) = \sum_{c=(q,d)\in H} w_d(q, p).$$

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• Define the decision correspondence

$$f_{w_0,w_1}(H,p) = \arg\max_{d \in \{0,1\}} W_{w_0,w_1}(H,p,d)$$

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- Axiom 2 (Archimedeanity): IF  $f(H, p) = \{d\}$ , THEN  $\forall H'$  $\exists k \ge 1, H''$  such that  $H'' \approx_f kH$  and  $f(H' \cup H'', p) = \{d\}$ .

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- Axiom 3 (Monotonicity): IF d ∈ f (H, p), THEN d ∈ f (H ∪ {(q, d)}, p).

#### Representation

#### Theorem

A decision correspondence f satisfies Axioms 1-3 if and only if there are relevance functions  $w_0, w_1 : P \times P \to \mathbb{R}_+$  such that  $f = f_{w_0, w_1}$ .

Rules as Constraints

• A rule: 
$$r = (D, d)$$
 where  $D \subset P$ ,  $d \in \{0, 1\}$ 

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• Rule-constrained decisions: for H, a set of rules R, and a problem p,

$$f_{w_0,w_1}(H,R,p) = \left\{egin{argmax}{c} d & \textit{if} \quad p\in R(d)ackslash R(1) \ rgmax_{d\in\{0,1\}} W_{w_0,w_1}(H,p,d) & \textit{otherwise} \end{array}
ight.$$

# Language of Regulations Binary attributes $a_1, ..., a_m, a_j : P \to \{0, 1\}$ A regulation (J, b, d) with $J \subset \{1, ..., m\}, J \neq \emptyset, b : J \to \{0, 1\}$ $d \in \{0, 1\}.$

It is the rule r = (D(J, b), d) where

$$D(J, b) = \{ p \in P \mid a_j(p) = b(j) \quad \forall j \in J \}.$$

## Imposing Decisions by Regulations

## Proposition

Let there be given a number of attributes m, a set of regulations  $R = \{(J_i, b_i, d_i)\}_{i=1}^n$ , a problem p and a decision d. There exists a polynomial-time algorithm that finds out whether R is consistent, whether  $p \in R(0), R(1)$ , and, if R is consistent and  $p \notin R(0), R(1)$ , finds a regulation  $(J_{n+1}, b_{n+1}, d_{n+1})$ , such that  $d_{n+1} = d$ ,  $p \in D(J_{n+1}, b_{n+1})$  and  $R' = \{(J_i, b_i, d_i)\}_{i=1}^{n+1}$  is consistent.

## The Complexity of Minimal Regulations

#### Theorem

Let there be given a number of attributes m, a set of regulations  $R = \{(J_i, b_i, d_i)\}_{i=1}^n$ , a problem p, a decision d, and a number  $k \ge 1$  such that R is consistent and  $p \notin R(0), R(1)$ . Finding whether there exists a regulation  $(J_{n+1}, b_{n+1}, d_{n+1})$  such that  $d_{n+1} = d$ ,  $p \in D(J_{n+1}, b_{n+1})$ ,  $R' = \{(J_i, b_i, d_i)\}_{i=1}^{n+1}$  is consistent, and  $|J_{n+1}| \le k$  is NP-Complete. Regulations as Mega-Cases

Rather than constraints, regulations are "more relevant" precedences Can explain why some regulations are enforced and others are ignored

(Regulations as the bed of the river)

#### Bureaucracy

Hierarchy of languages and of decisions

A decision  $d \in \{0, 1\}$  at the top level

And  $d_1, ..., d_l \in \{0, 1\}$  at the lower level

An implementation function

$$\varphi: \{\mathsf{0},\mathsf{1}\}^{\prime} \to \{\mathsf{0},\mathsf{1}\}$$

For example,

$$\textit{d} = \textit{d}_1 \lor ... \lor \textit{d}_l$$

The Complexity of Implementation

### Proposition

Given a problem  $p \in P$ , a decision  $d \in \{0, 1\}$ , decision variables  $d_1, ..., d_l$ , and an implementation function  $\varphi$ , finding whether the decision d can be implemented in p is NP-Complete.

#### Budgets

Tasks 1, ...,  $\tau$ , with expenses  $e_i$ 

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Budgets B_1, \dots B_s
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 $L_{ij} \in \{0, 1\}$  denoting whether task *i* be funded by budget *j* The allocation  $A_{ij} \in \{0, 1\}$  is *consistent* if

$$egin{aligned} & \mathcal{A}_{ij} \leq \mathcal{L}_{ij} & orall i,j \ & \sum_{j \leq s} \mathcal{A}_{ij} = 1 & orall i \end{aligned}$$

and

$$\sum_{i\leq\tau}A_{ij}e_i\leq B_j\qquad\forall j$$

## Finding a Consistent Allocation

# Proposition

Given expenses  $(e_i)_{i \leq \tau}$ ,  $(B_j)_{j \leq s}$ , and  $(L_{ij})_{i \leq \tau, j \leq s}$  finding whether there exists a consistent allocation  $(A_{ij})_{i \leq \tau, j \leq s}$  is NP-Complete.

Implications of Complexity

Bureaucracies face NP-Hard problems

Hence they can pretend that a solution does not exist

Hence they might stick to known solutions (even if they intend to implement new decisions)

Conclusion

A theory of decisions without a utility function

Needs to be incorporated with utility-maximizing behavior of agents

In general, CBDT has both act and result

In prediction - only results

In this model (as in court decisions) - only acts.